Health Insurance Coverage Statistics from the Census Bureau

David Johnson US Census Bureau

FESAC Dec 13, 2013





Census Bureau Statistics on Health

Social Determinants of Health

- Age
- Ancestry
- Commuting patterns
 (distance/time)
- Disability
- Educational attainment
- Employer type (industry, class of work)
- Employment status
- Fertility
- Food stamps receipt
- Grandparents as caregivers

Physical Determinants of Health

Housing Age of housing Plumbing Heating Housing cost (monthly) Housing conditions

- Household and family composition
- Housing value
- Income and earnings amounts
- Labor force status
- Language spoken and English ability
- Marital status
- Mobility
- Nativity status/citizenship
- Number of children
 - Other income sources
 - Perceived Health status

Health care costs and financing

Health insurance (Insured/not) Types of health insurance Spells of health insurance Employer health insurance take-up Reasons not covered Out-of-pocket spending (MOOP) Family Care

- Poverty
- Race and ethnicity
- School enrollment
- Sex

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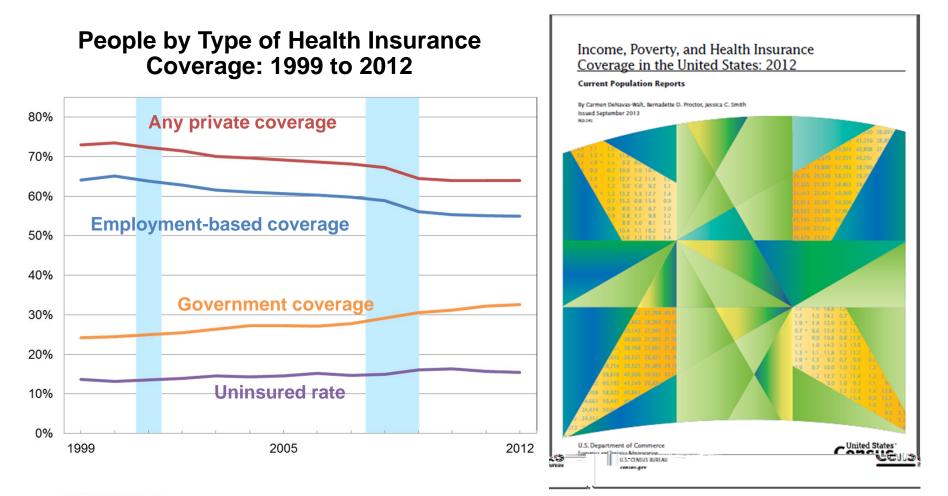
- Transportation to work
- Type of work (occupation)
- Veterans Disability
- Veterans status
 - Wealth
 - Well-being: basic needs, consumer durables, ability to get help, food security, fear of crime

Health care services

Accessability Health Care Workers Number of medical personnel Availability of medical offices/hospitals Types of medical Utilization of health services



Current Population Survey Annual Social and Economic Supplement



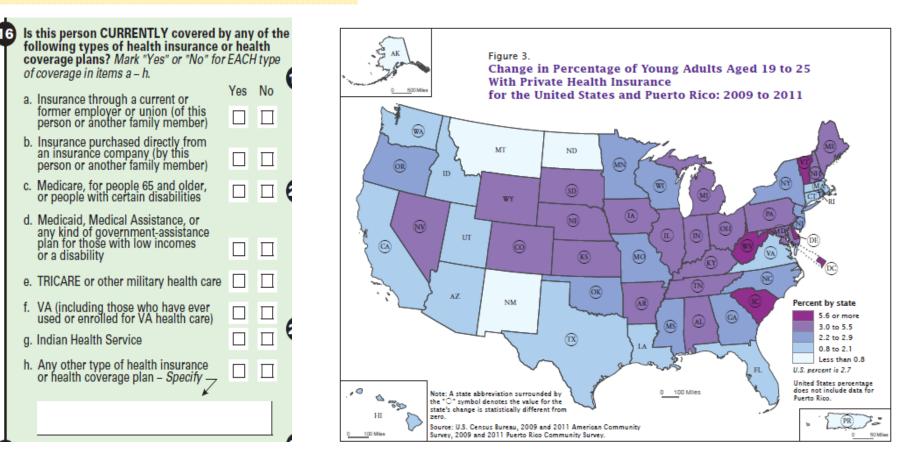


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American Community Survey Health Insurance by type, small geography

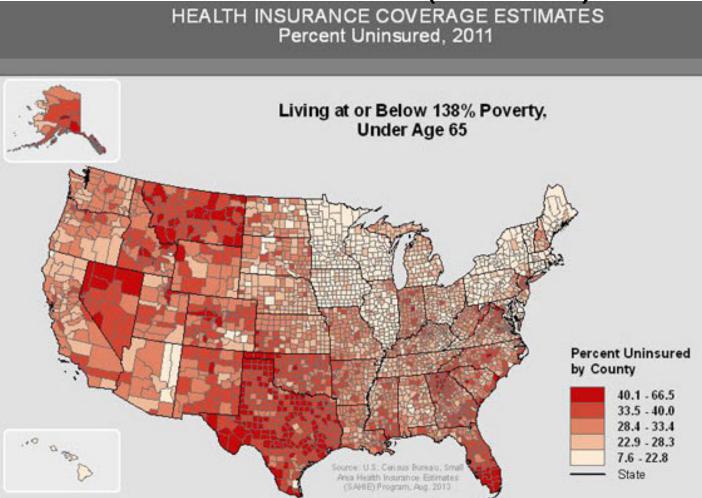
American Community Survey (ACS)





ACS Enhancement: Small Area Health Insurance Estimates (SAHIE)

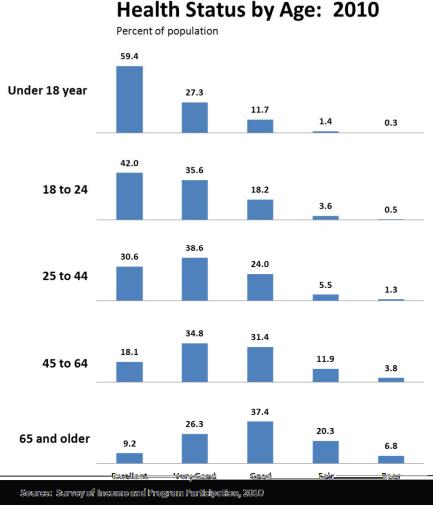
Only source of singleyear estimates of health insurance coverage for every county in the U.S.





Survey of Income and Program Participation

- Cross-sectional and longitudinal
- Transitions, churning
- Core and Topical Module questions
- Focus on low-income
- 3, 4, and 5 year panels, since 1984
- Follows people when they move
- National level primarily, state
- Current panel started 2008
- Re-designed SIPP 2014





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ACS Medicaid Undercount

	Count	Percent
Original Uninsured Estimate	40.9 million	15.4%
Partially Adjusted Uninsured Estimate	37.7 million	14.2%

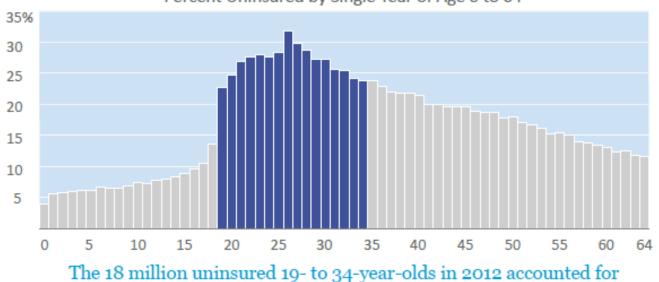
Source: 2008 American Community Survey



The Young and Uninsured in 2012

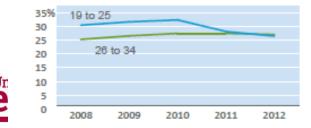
In 2012, young adults age 19 to 34 years old had the highest uninsured rates of any other age group (26.9 percent). Historically, many young adults lost access to health insurance when they moved away from home or graduated from college. Young adults transitioning into entry-level or part-time jobs may not have access to employer-sponsored health plans. Eligibility for public health plans, such as Medicaid, is determined by factors such as income level, disability, and citizenship status.

This infographic highlights statistics about uninsured young adults using data from the 2008 through 2012 American Community Surveys (ACS). The ACS collects data on health insurance coverage to enable federal agencies to more accurately distribute resources and better understand state and local health insurance needs.



Percent Uninsured by Single Year of Age 0 to 64

The 18 million uninsured 19- to 34-year-olds in 2012 accounted for **40 percent** of the uninsured population under the age of 65.



Change in Uninsured Rates 2008–2012

Since the implementation of the September 23, 2010 policy change that allows dependents to remain on their parents' health insurance plan until their 26th birthday, the trend in health care coverage for the 19- to 25-year-old age group has seen a significant shift, while the trend for 26- to 34-year-olds has remained relatively stable.

Supplemental Poverty Measure (SPM)

- Based on National Academy of Sciences expert panel recommendations
- Census Bureau, in collaboration with BLS, has produced the report for three years
- It will not replace the official poverty measure, but complement it
- Includes after-tax and transfer income and subtracts nondiscretionary expenses - work expenses, child care, child support and medical out of pocket expenses.
- As a result, increases in insurance purchase or premium costs could increase poverty, while increases in government transfers could decrease poverty

The Research SUPPLEMENTAL POVERTY MEASURE: 2012

Current Population Reports

By Kathleen Short Issued November 2013 PSD 247

INTRODUCTION

This is the third report describing research on the Supplemental Poverty Measure (SPM) released by the U.S. Census Bureau, with support from the Bureau of Labor Statistics (BLS),1 The SPM extends the official poverty measure by taking account of many of the government programs designed to assist low-income families and individuals ods, and information needed for a that are not included in the current official poverty measure. The current official poverty measure was developed in the early 1960s, and only a few minor changes have been implemented since it was first adopted in 1969 (Orshansky, 1963, 1965a, 1965b; Fisher, 1992). of 2010, the Interagency Technical The official measure consists of a set of thresholds for families of different sizes and compositions that are compared with before-tax cash income to determine a family's poverty status. At the time they initial starting points to permit the were developed, the official poverty Census Bureau, in cooperation with thresholds represented the cost of

Short (2011), <www.census.gov/hhes

/povmeas/methodology/supplemental /research/Short_ResearchSPM2010.pdf> and

Short (2012), <www.census.gov/hhes

/povmeas/methodology/supplemental /research/Short_ResearchSPM2011.pdfs, accessed August 2013.

for an independent scientific study of the concepts, measurement methpoverty measure. In response, the

a minimum diet multiplied by three

(to allow for expenditures on other

increased during the past decades

(Ruggles, 1990), culminating in a

Congressional appropriation in 1990

Concerns about the adequacy

of the official measure have

goods and services).

National Academy of Sciences (NAS) established the Panel on Poverty and Family Assistance, which released its report Measuring Poverty: A New Approach in the spring of 1995 (Citro and Michael, 1995). In March Working Group on Developing a Supplemental Poverty Measure (ITWG) listed suggestions for research on the SPM. The ITWG was . SPM family resources should charged with developing a set of the BLS, to produce a report on the SPM that would be released along with the official measure each year.

Their suggestions included: The SPM thresholds should represent a dollar amount spent on a basic set of goods that

includes food, clothing, shelter, and utilities (FCSU) and a small additional amount to allow for other needs (e.g., household sup plies, personal care, non-workrelated transportation). This threshold should be calculated with five years of expenditure data for families with exactly two children using Consumer Expenditure Survey data, and it should be adjusted (using a specified equivalence scale) to reflect the needs of different family types and geographic differences in housing costs. Adjustments to thresholds should be made over time to reflect real change in expenditures on this basic bundle of goods at the 33rd percentile of the expenditure distribution.

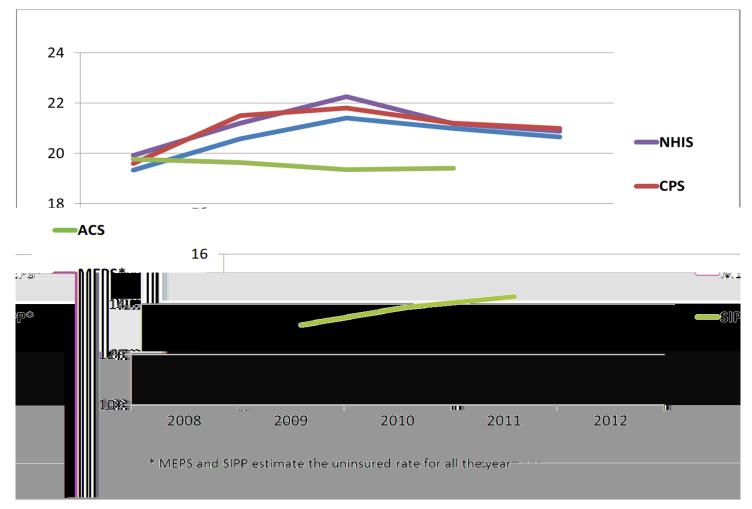
be defined as the value of cash income from all sources, plus the value of noncash benefits that are available to buy the basic bundle of goods (FCSU) minus necessary expenses for critical goods and services not included in the thresholds. Noncash benefits include nutrition assistance, subsidized housing, and home

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Uninsured rate for adults, aged 18-64, for NHIS, ACS, CPS, MEPS, SIPP





What the Census Bureau Collects in the Future



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Exchanges and the Health Insurance Marketplace

Health insurance exchanges

- ASEC: Was that coverage through the [Health Insurance Marketplace/state-specific exchange]?
- SIPP: Did you get any of your health coverage through the Health Insurance Exchange during 2013? For example, in [your state], there are Exchange Programs through the [Health Insurance Marketplace/state-specific exchange].

SHOP plans

- ASEC: Small businesses can offer health coverage to their employees through the [SHOP Marketplace/state-specific exchange]. Is the coverage at all related to the [SHOP Marketplace/state-specific exchange]?
- SIPP: see exchange question above



Subsidized Premiums

Premiums

- ASEC: Was there a monthly premium for this plan?
- SIPP: Was there a monthly premium for your health coverage during 2013?

Subsidized premiums

- ASEC: Was the cost of the premium subsidized based on family income?
- SIPP: Was the cost of the premium subsidized based on your family income?



(Re)classifying Health Insurance Types

Option 1: Use existing categories and flag people with exchange-based and subsidized coverage

Option 2: Create new categories of coverage, reassigning people from existing plan types when necessary



Changes to the American Community Survey (ACS)

ACS Content Test

Cognitive interviews (2015-2016), Content test (2017-2018), Implementation in 2019

Testing modifications to Question 16:

10	Is this person CURRENTLY covered by any of the following types of health insurance or health coverage plans? Mark "Yes" or "No" for EACH type of coverage in items a - h.						
	a. Insurance through a current or	Yes	No				
	former employer or union (of this person or another family member)						
	 Insurance purchased directly from an insurance company (by this person or another family member) 						
	Medicare, for people 65 and older, or people with certain disabilities						
0	d. Medicaid, Medical Assistance, or any kind of government-assistance plan for those with low incomes or a disability						
		-	_				
	e. TRICARE or other military health care						
	f. VA (including those who have ever used or enrolled for VA health care)	\Box					
	g. Indian Health Service						
	h. Any other type of health insurance or health coverage plan - Specify						

Limit over-reporting of direct purchase

Improve reporting of state-based medical assistance

Understand how exchange-based coverage is reported



Changes to the American Community Survey (ACS)

Addition of question on exchanges:

• Prior testing suggested only subsidy-related

possible

0	a.	Is there a monthly premium for this plan? A monthly premium is a fixed amount of money people pay each month to have health coverage. It does not include copays or other expenses such as prescription costs.		
			Yes No	
b. Is the cost of the premium subsidized based on family income?				
		\Box	Yes	
		\Box	No	

• New testing will determine if one question on exchange participation is possible.



ESI Take-Up Questions

Employer-Sponsored Insurance (ESI) Take-Up questions are available in both the CPS Redesign and SIPP-EHC

CPS Redesign:

- Four questions
- Copied from the February CPS Contingent Worker Supplement
- Reference Period: Point-in-Time

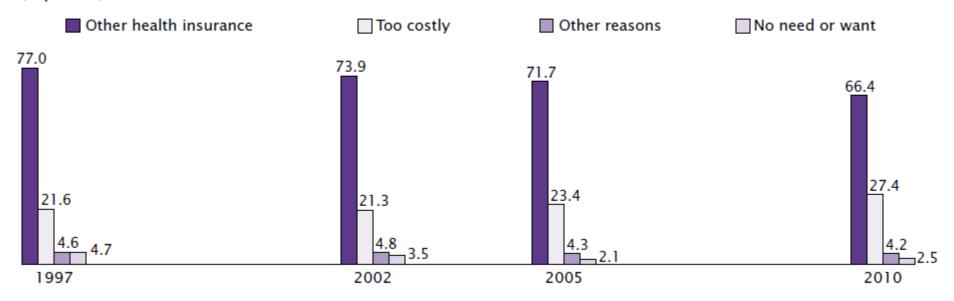
SIPP-EHC:

- Two questions
- Similar to CPS questions
- Reference Period: Calendar Year

2008 SIPP has take-up questions



Most Common Reasons for Nonparticipation by Workers Who Chose Not to Participate in Jobs With Employer-Offered Health Insurance: 1997, 2002, 2005, and 2010 (In percent)



Notes: "Other reasons" category is composed of write-ins. Categories do not sum to 100 percent since respondents may select more than one category.

Source: U.S. Census Bureau, Survey of Income and Program Participation (1996, 2001, 2004, and 2008 Panels).



Additional Reasons Not Insured

SIPP-EHC provides several more questions on reasons for being uninsured that should be useful for ACA analyses Why did not obtain coverage:

Why did not obtain coverage:

Direct Purchase

• For 2015 survey (asking about 2014), question will be changed to ask specifically about *Health Exchange Coverage*

Medical Assistance (Medicaid)

Why coverage ended:

Asked about ESI, Direct-Purchase, Medical Assistance, Military, and Other plans

Questions asked for all ages (including children)



SIPP Enhancement

Thus, SIPP does not only ask about employment-based coverage among working adults.

Regardless of employment status or age, SIPP now asks why respondents have not enrolled specifically in:

- Exchange/Direct-Purchase Insurance
- Medicaid

Including reasons such as:

- Too expensive
- Denied/not eligible
- Healthy (didn't need coverage)
- Dissatisfied/Don't believe in insurance
- Too difficult or confusing



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